DEPARTMENT OF MENTAL HEALTH,
RETARDATION AND HOSPITALS
NEWPORT COUNTY COMMUNITY
MENTAL HEALTH CENTER, INC.
REPORT ON CONTRACT COMPLIANCE
FISCAL YEARS ENDED JUNE 30, 1999 AND 1998

DEPARTMENT OF ADMINISTRATION
BUREAU OF AUDITS
ONE CAPITOL HILL
PROVIDENCE, RI 02908-5889



Department of Administration BUREAU OF AUDITS One Capitol Hill Providence, R.I. 02908-5889 TEL #: (401) 222-2768

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Department of Mental Health, Retardation and Hospitals
Newport County Community Mental Health Center, Inc.
REPORT ON CONTRACT COMPLIANCE
Fiscal Years Ended June 30, 1999 and 1998

EXECUTIVE SUMMARY

The prior audit report for Newport County Community Mental Health Center, Inc., issued May 28, 1999 by the Bureau of Audits, had 5 recommendations of which 4 were complied with.

Based on our contract compliance engagement for the fiscal years ended June 30, 1999 and 1998 we determined there were unauthorized excessive budget line item variances in the Community Support and Related Services Program.

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Department of Administration BUREAU OF AUDITS One Capitol Hill Providence, R.I. 02908-5889 TEL #: (401) 222-2768

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March 16, 2001

Ms. A. Kathryn Power, Director Department of Mental Health, Retardation and Hospitals Barry Hall - 2 600 New London Avenue Cranston, RI 02920

Dear Ms. Power:

We have completed an examination of the contracts between the Department of Mental Health, Retardation and Hospitals (MHRH) and Newport County Community Mental Health Center, Inc., for the fiscal years ended June 30, 1999 and 1998.

The findings and recommendations included herein have been discussed with management and we have considered their comments in the preparation of our report. Section 35-7-4 of the General Laws requires the director of the department audited to respond in writing within 60 days to all recommendations made by the Bureau of Audits. A copy of your reply should also be sent directly to Robert L. Carl, Jr., Ph.D., Director, Department of Administration and to the Honorable Antonio J. Pires, Chairman of the House Finance Committee and to the Honorable Frank T. Caprio, Chairman of the Senate Finance Committee.

We wish to express our appreciation to the officials of the Department of MHRH and to the director and staff members of Newport County Community Mental Health Center, Inc., for the assistance, cooperation and courtesies extended to us during the course of this examination.

Sincerely,

Stephen M. Cooper, CFE, CGFM

Chief, Bureau of Audits

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SCOPE AND PURPOSE

The purpose of this engagement was to determine compliance with your department's Rules, Regulations and Standards for Funding of Matching Grant Programs in Community Mental Health Centers to the Matching Grant Contracts and with the terms and conditions contained within the Community Support, Residential and Acute Alternative Services Contracts as to:

- whether revenues were matchable or nonmatchable;
- total matchable revenue used as the basis for funding fiscal years 2001 and 2000;
- whether reported expenses were allowable and properly allocated;
- · whether reported revenues were accurate; and
- any over or under funding on behalf of the Department of Mental Health, Retardation and Hospitals.

Our examination of the financial records included verification of revenues and expenses through testing procedures to the extent we deemed necessary in the circumstances. Occupancy requirements and resident contributions were examined for adherence to contract specifications. Client fund management was reviewed for conformance with applicable policies and guidelines.

BACKGROUND

Section 40.1-8.5-6 of the General Laws of the State of Rhode Island authorizes the Director of the Department of Mental Health, Retardation and Hospitals (MHRH) to make grants to community mental health boards to provide mentally disabled children and adults services which shall include but not be limited to psychiatric, medical, nursing, psychological, social, rehabilitative and support services provided in the prevention, diagnosis, treatment and follow-up of mental disabilities, and in addition, may include those services designed to prevent mental disabilities or be of a consultative, informational or educational nature about mental disabilities. It is under this authorization that Newport County Community Mental Health Center, Inc., operates.

It is the intent of the law that an individual's eligibility to receive any public or private assistance be exhausted prior to the expenditure of state and local monies.

The Center owns and occupies a facility located at 127 Johnnycake Hill Road, Middletown, Rhode Island, which houses administrative and most program offices.

The Center is governed by a board of directors consisting of not more than 21 nor less than 15 individuals elected annually.



Department of Administration BUREAU OF AUDITS One Capitol Hill Providence, R.I. 02908-5889 TEL #: (401) 222-2768

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Ms. A. Kathryn Power, Director
Department of Mental Health, Retardation and Hospitals
Barry Hall - 2
600 New London Avenue
Cranston, RI 02920

Dear Ms. Power:

We have performed the procedures enumerated below, which were agreed to by the Department of Mental Health, Retardation and Hospitals (MHRH) and Newport County Community Mental Health Center, Inc., (Center) solely to assist the users in evaluating management's assertion about the Center's compliance with the Division of Behavioral Health's Rules, Regulations and Standards for Funding of Matching Grant Programs in Community Mental Health Centers to the Matching Grant contracts and with the financial terms and conditions contained within the Community Support, Residential and Acute Alternatives Services contracts during the fiscal years ended June 30, 1999 and 1998, included in the accompanying Report on Contract Compliance. This agreed-upon procedures engagement was performed in accordance with standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the specified users of the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

For purposes of this engagement we tested compliance with the above-mentioned specified requirements for determining matchable revenues, allowable costs, accuracy of reported activities and any excess funding on behalf of MHRH. Based on the application of the procedures referred to above, we became aware of instances of noncompliance with the Community Support, Residential and Acute Alternative Services Contract with the Center for the fiscal years 1999 and 1998. These matters are discussed in the accompanying "Findings and Recommendations" section of this report.

A. Kathryn Power, Director Page 2

We were not engaged to, and did not, perform an examination, the objective of which would be the expression of an opinion on management's assertion. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the use of MHRH and the Center and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

Stephen M. Cooper, CFE, CGFM

Chief, Bureau of Audits

August 23, 2000

SMC:pb

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DEPARTMENT OF MENTAL HEALTH, RETARDATION AND HOSPITALS NEWPORT COUNTY COMMUNITY MENTAL HEALTH CENTER, INC. STATEMENT OF REVENUES AND EXPENSES FISCAL YEAR ENDED JUNE 30, 1999

Revenues	Re	munity Support sidential, and te Alternatives	Adult General Outpatient	Other Programs	Title XIX Medicaid	Total
MHRH	\$	343,501	28,041	-	_	371,542
DCYF			, _	382,802	_	382,802
DHS		46,400	-	· -	_	46,400
Title XIX Medicaid		-	-	_	3,357,256	3,357,256
Other Programs		275,253	-	30,323		305,576
Municipalities		, <u> </u>	166,912	· -	_	166,912
Contributions		10,128	762	9,735	-	20,625
Client Services		19,633	94,932	-	-	114,565
Membership Dues		, -		8,300	-	8,300
Group Home		78,655	-	, <u> </u>	_	78,655
Client Fees		8,473	_	-	-	8,473
Investment Income		2,153	151	645	-	2,949
Miscellaneous		9,462	1,248	1,538		12,248
Total Revenues	\$	793,658	292,046	433,343	3,357,256	4,876,303
Expenses						
Personnel		2,198,580	346,316	627,393	-	3,172,289
Operating		1,264,584	76,332	435,775	-	1,776,691
Purchased Equipment		62,883	5,643	19,197		87,723
Total Expenses	\$	3,526,047	428,291	1,082,365	0	5,036,703
Other Financing Souces (Uses): Interfund Transfer		2,505,836	25,050	826,370	(3,357,256)	
Excess (Deficiency) of						
Revenues Over Expenses	\$ <u>_</u>	(226,553)	(111,195)	177,348	0	(160,400)

See accompanying notes to financial information.

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DEPARTMENT OF MENTAL HEALTH, RETARDATION AND HOSPITALS NEWPORT COUNTY COMMUNITY MENTAL HEALTH CENTER, INC. STATEMENT OF REVENUES AND EXPENSES FISCAL YEAR ENDED JUNE 30, 1998

Revenues	R	nmunity Support esidential, and ute Alternatives	Adult General Outpatient	Other Programs	Title XIX Medicaid	Total
MHRH	\$	510,292	54,927	-	_	565,219
DHS		59,700	· -	-	-	59,700
DCYF		-	-	692,214	-	692,214
Other Programs		242,564	-	-	•	242,564
Title XIX Medicaid		-	-	-	2,689,165	2,689,165
Municipalities		-	100,795	-	-	100,795
Contributions		3,403	150	281	•	3,834
Client Services		44,425	97,779	-	-	142,204
Group Home		67,292	-	-	-	67,292
Client Fees		5,366	-	-	-	5,366
Investment Income		1,163	7,427	105	-	8,695
Miscellaneous		6,665	-			6,665
Total Revenues	\$	940,870	261,078	692,600	2,689,165	4,583,713
Expenses						
Personnel		2,140,346	182,031	626,341	-	2,948,718
Operating		1,283,125	105,061	314,118	-	1,702,304
Purchased Equipment		36,000	3,688	11,000		50,688
Total Expenses	\$	3,459,471	290,780	951,459	0	4,701,710
Other Financing Sources (Uses): Interfund Transfer - Title XIX-Medicaid		2,312,222	37,676	339,267	(2,689,165)	
Excess (Deficiency) of Revenues Over Expenses	\$	(206,379)	7,974	80,408	0	(117,997)

See accompanying notes to financial information.

DEPARTMENT OF MENTAL HEALTH, RETARDATION AND HOSPITALS NEWPORT COUNTY COMMUNITY MENTAL HEALTH CENTER, INC. STATEMENT OF OPERATIONS - TITLE XIX PROGRAM FISCAL YEARS ENDED JUNE 30, 1999 AND 1998

	_	Fiscal Year Ended June 30		
		1999	<u>1998</u>	
Begining Balance	\$	0	0	
Revenues Received Designated for Programs	-	3,357,256	2,689,165	
Revenues Applied:				
Community Support and Related Services Adult General Outpatient Services Other Programs	-	2,505,836 25,050 826,370	2,312,222 37,676 339,267	
Total Applied		3,357,256	2,689,165	
Ending Balance	\$	0	0	

See accompanying notes to financial information.

:SP-12C

DEPARTMENT OF MENTAL HEALTH, RETARDATION AND HOSPITALS NEWPORT COUNTY COMMUNITY MENTAL HEALTH CENTER, INC. STATE MATCHING PROGRAM DETERMINATION OF OVER (UNDER) PAYMENT OF STATE MATCHING FUNDS FISCAL YEARS ENDED JUNE 30, 1999 AND 1998

	Fiscal Year Ended June 30			
		1999	1	998
State Funds Allocated:				
Adult General Outpatient Services	\$ 43,823		64,820	
Community Support, Residential and Acute Alternatives Contract	43,823	87,646	64,820	129,640
Matchable Revenues-Fiscal Years Ended June 30, 1997 and 1996		67,041		61,012
Determination of Over (Under) Payment of State Funds:				
State Funds Allocated (Note 2)		87,646		129,640
Deduct Lesser of:				
(A) Applicable Percentage of Matchable Revenues	87,646		129,640	
(B) State Funds Allocated	87,646		129,640	
Maximum Support · Lesser of A or B (Note 3)		87,646		129,640
Over (Under) Payment of State Matching Funds	\$	0		0

See accompanying notes to financial information.

:SP-12D

NOTES TO FINANCIAL INFORMATION

Note 1 - Significant Accounting Policies

Basis of Accounting:

The financial information is presented on the accrual basis of accounting which is in compliance with the Division of Behavioral Health Service's Rules, Regulations and Standards for Funding of Matching Grant Programs in Community Mental Health Centers. Under this basis, revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred.

Note 2 - State Funds Allocated - Exhibit D

These amounts represent the total of the matching grants encumbered by the Department of MHRH for the operation of Newport County Community Mental Health Center, Inc.

Note 3 - Maximum Support - Exhibit D

State funds allocated are subject to the lesser of the following:

- A. 130.735% of the matchable revenue for the fiscal year ended June 30, 1997 and 212.485% of the matchable revenue for the fiscal year ended June 30, 1996.
- B. The maximum state funding as determined above cannot exceed the dollar amount originally allocated for the respective fiscal year.

Note 4 - Other Programs - Exhibits A and B

These amounts represent funding from sources other than MHRH Division of Behavioral Health Services.

DEPARTMENT OF MENTAL HEALTH, RETARDATION AND HOSPITALS NEWPORT COUNTY COMMUNITY MENTAL HEALTH CENTER, INC. STATE MATCHING GRANT PROGRAM SCHEDULE OF MATCHABLE AND NONMATCHABLE REVENUES FISCAL YEARS ENDED JUNE 30, 1999 AND 1998

	Fiscal Year Ended June 30			
	19	99	199	98
State of Rhode Island				
Adult General Outpatient Services Community Support, Residential & Acute Alternatives	\$ 28,041 343,501		54,927 510,292	-
Total State Funds Allocated		371,542		565,219
Matchable Revenues				
Municipalities Contributions - Net	166,912 9022		100,795 3,834	
Total Matchable Revenues (for Fiscal Years Ending June 30, 2001 and 2000)		175,934		104,629
Nonmatchable Revenues				
Title XIX Program Other Programs Client Services Group Home Fund Raising Client Fees Investment Income Miscellaneous	3,357,256 745,261 114,565 78,655 11,603 8,473 2,304 10,710		2,689,165 994,583 142,204 67,292 - 5,366 8,590 6,665	
Total Nonmatchable Revenues		4,328,827		3,913,865
Total Revenues (Exhibits A and B, Respectively)	\$	4,876,303		4,583,713

STATUS OF PRIOR AUDIT RECOMMENDATIONS JUNE 30, 1997

Community Support, Residential, and Acute Alternatives

1. If performance standards have, in fact, been deemed satisfactory by the department for the period under review, officials of MHRH should take into account the excess revenue of \$40,571 as available income for the community support services when determining subsequent funding to Newport County Community Mental Health Center, Inc.

Complied.

2. MHRH officials should take steps to enforce and ensure that line item deviations are adhered to by providers in accordance with the above contract provisions.

Did not comply. (See recommendation 1)

Independent Audit Reports

3. MHRH officials should adjust their records accordingly and not match fund raising expenses of \$3,629 in fiscal year 1999.

Complied.

4. MHRH officials should not accept CPA reports that do not properly identify matchable revenues and delineate fund raising expenses.

Complied.

5. MHRH officials should consider issuing due notice to withhold funding until compliance with the contract provision is achieved.

Complied.

CURRENT YEARS FINDINGS AND RECOMMENDATIONS

Net Operations

Net operating results for the Center's programs for the fiscal years ended June 30, 1999 and 1998 are summarized below:

Revenue Excess (Deficiency) - Exhibits A and B

Program	<u>1999</u>	<u>1998</u>
Community Support, Residential And Acute Alternatives	\$ (226,553)	\$ (206,379)
Adult General Outpatient	(111,195)	7,974
Other Programs	<u> 177,348</u>	<u>80,408</u>
Total Revenue (Deficiency)	\$ <u>(160,400)</u>	<u>\$ (117,997)</u>

Community Support, Residential, and Acute Alternatives

Excessive budget line item variances occurred in the Community Support, Residential, and Acute Alternatives contracts for the fiscal years ended June 30, 1999 and 1998. Addendum II, Section II-4 of the financial terms and conditions states in part:

- a.) There is a line item deviation of 10% or \$5,000, whichever is greater;...
- "Spending beyond the budget without amendment will result in the disallowance of the added expenditure."

[&]quot;An amendment to the approved budget on file with the Department and included in summary fashion as part of this contract, is required when:

Line items in excess of 10% or \$5,000, whichever is greater is as follows:

Line Item	6/30/99	6/30/98
General Supplies	\$ 19,446	35,399
Professional Services	-	26,540
Tel./Communications	4,037	6,982
Utilities	-	8,102
Building Maintenance	-	1,036
Equipment Maintenance	-	11,036
Other	-	20,646
Building Space	4,900	-
Insurance	-	14,849
Program Supplies	-	8,596
Equipment Rental	2,095	-

The Center did not submit line item budget amendment requests relating to the above line items to MHRH as required by the above State contract provisions.

Recommendation

 MHRH officials should take steps to enforce and ensure that line item deviations are adhered to by providers in accordance with the above contract provisions and recover the added expenditures in accordance with contractual provisions as stated above.

State Matching Program

It was determined that there was no over or under payment of state matching funds during the period audited. (See Exhibit D)

Matchable Revenues were examined for fiscal years ended June 30, 1999 and 1998 and are summarized as follows:

	<u>1999</u>	<u>1998</u>
Municipal Revenues Net-Contributions	\$ 166,912 	\$ 100,795 3,834
Total Matchable Revenues	\$ <u>175.934</u>	\$ <u>104,629</u>

Funds received in the fiscal years ended June 30, 1999 and 1998 will be the basis for determining state funds allocated by the Department of MHRH for the subsequent fiscal years ending June 30, 2001 and 2000, respectively.

Revenue Deficiencies

It is our understanding that each contract stands on its own and that any expenses in excess of the contracted amounts be absorbed by the provider.

During the period under review the following Division of Behavioral Health Services contracts had revenue deficiencies (Exhibits A & B):

1999 – Community Support, Residential, and Acute Alternatives	\$ (226,553)
1999 - Adult General Outpatient	(111,195)
1998 – Community Support, Residential, and Acute Alternatives	\$ (206,379)